



Aneeka Chaudhry

Director

Revised AGENDA _____ August 4, 2026

July 24, 2026

The Honorable Board of Supervisors
County of Alameda
1221 Oak Street
Oakland, CA 94612

SUBJECT: APPROVE COMMUNITY-BASED ORGANIZATION MASTER CONTRACT AMENDMENTS WITH PRIMARY CARE PROVIDERS TO DELIVER MEDICAL CARE SERVICES TO INDIGENT PATIENTS UNDER THE HEALTH PROGRAM OF ALAMEDA COUNTY (HEALTHPAC) FOR FISCAL YEAR 2026-2027 UTILIZING ONE-TIME PROP. 1 BHSA BRIDGE FUNDING; APPROVE A COMMUNITY-BASED ORGANIZATION MASTER CONTRACT AMENDMENT WITH ALAMEDA HEALTH CONSORTIUM; ADOPT A RESOLUTION TO WAIVE THE COUNTY'S COMPETITIVE PROCUREMENT PROCESS; DELEGATE AUTHORITY TO THE ALAMEDA COUNTY HEALTH DIRECTOR TO EXECUTE THE CBO MASTER CONTRACT AMENDMENTS

Dear Board Members:

RECOMMENDATIONS:

- A. Approve Community-Based Organization Master Contract Amendments with the following nine providers to deliver continued medical care services to indigent patients under HealthPAC for the retroactive term of 7/1/26 – 6/30/27, in the combined total amount of \$29,397,634 that includes Measure A base funds totaling \$13,137,276 and one-time Proposition 1 Behavioral Health Services Act (BHSA) Bridge Funding utilizing Measure W Essential County Services Funds totaling \$1,753,326;
- i. Asian Health Services (Principal: Julia Lou; Location: Oakland), Master Contract No. 900257, new Procurement Contract No. 30713, in the amount not to exceed \$2,934,916;
 - ii. Axis Community Health (Principal: Liz Perez-Howe; Location: Pleasanton), Master Contract No. 000006, new Procurement Contract No. 30714, in the amount not to exceed \$3,526,765;
 - iii. Bay Area Community Health, (Principal: Dr. Zettie Page; Location: Fremont), Master Contract No. 900120, new Procurement Contract No. 30715, in the amount not to exceed \$3,543,307;
 - iv. Davis Street Community Center, Inc. (Principal: Daniel Johnson; Location: San Leandro), Master Contract No. 900086, new Procurement Contract No. 30716, in the amount not to exceed \$325,313;
 - v. La Clínica de La Raza (Principal: Jane Garcia; Location: Oakland), Master Contract No. 900116, new Procurement Contract No. 30717, in the amount not to exceed \$8,961,112;
 - vi. LifeLong Medical Care (Principal: Cecilia Aviles; Location: Berkeley), Master Contract No. 900131, new Procurement Contract No. 30718, in the amount not to exceed \$3,264,039;
 - vii. Native American Health Center, Inc. (Principal: Natalie Aguilera; Location: Oakland), Master Contract No. 900095, new Procurement Contract No. 30719, in the amount not to exceed \$1,352,356;

The Honorable Board of Supervisors

July 24, 2026

Page 2 of 5

- viii. Tiburcio Vasquez Health Center (Principal: Andrea Schwab-Galindo; Location: Union City), Master Contract No. 900214, new Procurement Contract No. 30720, in the amount not to exceed \$4,488,953; and
 - ix. Baywell Health (Principal: Robert Phillips; Location: Oakland), Master Contract No. 900105, new Procurement Contract No. 30721, in the amount not to exceed \$1,000,873;
- B. Approve a Community-Based Organization (CBO) Master Contract Amendment (Master Contract No. 900148, new Procurement Contract No. 30722) with Alameda Health Consortium (Principal: Alvaro Fuentes; Location: San Leandro) to provide technical assistance and support to eight providers focused on HealthPAC utilization, data collection, alignment with AC Public Health Department CHIP (Community Health Improvement Plan) priorities, integrated behavioral health, HealthPAC future planning, and facilitate the technical completion of the Open Community Health Interoperability Network-Social Health Information Exchange (OCHIN-SHIE) interface for the retroactive term of 7/1/26 – 6/30/27 in the amount of \$1,205,454 that includes one-time Proposition 1 Behavioral Health Services Act (BHSA) Bridge Funding utilizing Measure W Essential County Services Funds totaling \$1,098,500; and
- C. Adopt a Resolution to waive the County’s competitive procurement for the community-based organizations identified in Recommendations A and B with respect to these contracts; and
- D. Authorize the Alameda County Health Director, or designee, to negotiate and execute the Community-Based Organization Master Contracts Amendments with these providers subject to the review and approval as to form by County Counsel and submit executed copies to the Clerk of the Board for filing

DISCUSSION/SUMMARY:

In 2010, Alameda County Health (AC Health) participated in the Bridge to Reform Waiver designed to transform the healthcare delivery system and safety net to accommodate the additional number of people who would have access to coverage under Medi-Cal starting in 2014. In July 2011, the County Medical Services Program for the uninsured in Alameda County became the Health Program of Alameda County (HealthPAC), which provides comprehensive health care services to low-income County residents and, as part of the waiver work, enrolled 90,000 people into the program. In 2014, over 40,000 of the 90,000 HealthPAC members were transitioned to Medi-Cal resulting in a decrease in enrollment and a loss of Federal and Realignment funds. As a result, the Board of Supervisors approved an increase in General Funds to support the remaining uninsured.

Since July 2011, your Board has approved contracts, developed annually with Health Program of Alameda County (HealthPAC) providers to provide medical and healthcare services for participants enrolled in the HealthPAC program and provide support to the contractor to participate and implement system improvement programs that will impact all patients. Your Board last approved contracts with the HealthPAC providers on October 7, 2025 (Item No. 11).

The Honorable Board of Supervisors
July 24, 2026
Page 3 of 5

On June 17, 2025, your Board approved a one-year Measure A base allocation totaling \$52,160,622 for Fiscal Year (FY) 2025-2026 that includes Primary Care Community-Based Organizations (\$13,137,276) to ensure continuity in providing essential health care services to Alameda County residents (Item No. 22). Also before your Board today is a separate item from AC Health requesting the Measure A base allocations to continue in FY 2026-2027 at the same funding levels as approved for FY 2025-2026.

In March 2024, California voters approved Proposition 1 to modernize the State's behavioral health system by shifting the Mental Health Services Act (MHSA) to the Behavioral Health Services Act (BHSA), which restructures the way funds are prioritized with a greater focus on individuals with serious behavioral health needs; housing support and interventions; and individuals aged 25 and younger. As a result, the funding from MHSA PEI is no longer available for Asian Health, Axis Community Health, Bay Area Community Health, La Clínica de La Raza, Native American Health, Tiburcio Vasquez Health Center, and Baywell Community Health, including the Alameda Health Consortium, in FY 26-27 and the program would end as of 6/30/26. AC Health has notified providers to prepare for the funding shift since 2024.

On June 2, 2025, your Board approved the one-year bridge funding plan for FY 2026-27 in the amount of \$37 million to support Proposition 1 BHSA Transition to allow providers to sustain, transition, or end programs (Item No. 18). Seven of the nine HealthPAC CBO providers, Asian Health, Axis Community Health, Bay Area Community Health, La Clínica de La Raza, Native American Health, Tiburcio Vasquez Health Center, and Baywell Community Health, including the Alameda Health Consortium, will receive the bridge funding to sustain their behavioral health programs for one year and will provide a transition and sustainability plan by December 2026.

Today, Alameda County Health (AC Health) requests your Board to approve Community-Based Organization (CBO) Master Contract Amendments with the nine providers listed in Recommendation A for the retroactive term of 7/1/26 – 6/30/27 and in the combined total amount of \$29,397,634, which includes Measure A base funds totaling \$13,137,276 and one-time Proposition 1 BHSA Bridge Funding utilizing Measure W Essential County Services Funds totaling \$1,753,326 to ensure continued medically necessary services to individuals enrolled in the Health Program of Alameda County (HealthPAC) and implement system improvement deliverables focused on:

- a. HealthPAC utilization and Third Next Available Appointment (TNAA) data;
- b. Recipe4Health;
- c. Monthly aggregate data on total population served by payer source;
- d. Alignment with the Alameda County Health, Public Health Department's CHIP (Community Health Improvement Plan) priorities: access to care, economic security and opportunities, promoting peaceful families and communities; and
- e. Integrated Behavioral Health activities tied to Proposition 1 Behavioral Health Services Act (BHSA) Bridge Funding.

From July 1, 2025 – May 31, 2026, HealthPAC covered 10,018 primary care visits, 565 optometry visits, 1,275 dental visits, and 618 mental health visits. In May 2026, 4,286 patients were enrolled in HealthPAC. All nine clinics improved on the following HealthPAC system improvements deliverables for the FY 2025-26 contract:

Enrollment In Health Coverage

- Cumulative total 15,714 patients received assistance with Medi-Cal applications at the nine clinics.

Workforce development in the clinic setting

- All nine clinics had contact with at least 50 potential candidates during recruitment events.

Addressing Clinical Disparities

- All nine clinics improved clinical performance by reducing the gap between their December 2024 performance and the 75th percentile by 20% for one of the following measures: Controlling Blood Pressure or Cervical Cancer Screening) for vulnerable patients including Medi-Cal, HealthPAC, and uninsured patients.

Promoting food security

- 2,182 patients received food support and food insecurity screenings conducted during the visit intake process at all nine clinics.

Participating in the Fathers Corps program

- All nine clinics completed at least one concrete action step from their annual Fathers Corp work plan by 6/30/26.

Approval of the CBO Master Contract Amendment with Alameda Health Consortium (AHC) for the retroactive term of 7/1/26 – 6/30/27 in the amount of \$1,205,454 that includes one-time Proposition 1 Behavioral Health Services Act (BHSA) Bridge Funding utilizing Measure W Essential County Services Funds totaling \$1,098,500 would allow AHC to provide continued technical assistance and support to Alameda County Health and HealthPAC focused on HealthPAC utilization, data collection on the total population served by payer source, alignment with Alameda County Health, Public Health Department CHIP (Community Health Improvement Plan) priorities, behavioral health, planning for HealthPAC to sustain the County's safety-net delivery system, and facilitate the technical completion of the Open Community Health Interoperability Network-Social Health Information Exchange (OCHIN-SHIE) interface. AHC is a non-profit regional association of community health centers in Alameda County that advocates for access to affordable, accessible health care for all. Eight of nine clinics are Federally Qualified Health Centers, who provide most of the community-based primary care for HealthPAC.

AC Health also requests your Board to delegate authority to the AC Health Director to execute the contracts under the CBO Master Contract Amendment process upon Board approval to allow providers to decide on the use of the bridge funding to transition their behavioral health programs and align their selected contract deliverables with Alameda County Health, Public Health

The Honorable Board of Supervisors
July 24, 2026
Page 5 of 5

Department CHIP (Community Health Improvement Plan) priorities. This process will allow AC Health to execute contracts as soon as the contract reviews are completed and provide critical medical care services to indigent patients under HealthPAC without interruption, with the understanding that their contracts will be executed as soon as possible.

SELECTION CRITERIA/PROCESS:

Since 2011, HealthPAC has contracted with Alameda Health Consortium, Asian Health Services, Axis Community Health, Bay Area Community Health, Baywell Health, La Clínica de La Raza, LifeLong Medical Care, Native American Health Center, Tiburcio Vasquez Health Center, and Davis Street Community Health Center and have had long-standing relationships with AC Health as part of the Alameda County Indigent Care Primary Care Services network. Due to the large numbers of underinsured and uninsured County residents who are HealthPAC members that these organizations continue to serve, AC Health requests your Board approve the Resolution to waive the County's competitive procurement process for these contracts, which are essential to the mission of AC Health. These providers are non-profit, community-based organizations and are exempt from the Small, Local, and Emerging Business (SLEB) Program requirements.

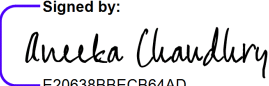
FINANCING:

Funding for the recommendations (\$30,603,088) comes from Measure A Base funds (\$13,137,276), Board-approved County General Funds (\$11,467,589), one-time Proposition 1 BHSA Bridge Funding utilizing Measure W Essential County Services Funds (\$2,851,826), Intergovernmental Transfer Reimbursement Revenue (\$2,682,914), and Medi-Cal Administrative Activities revenue (\$463,483), and is included in the AC Health Fiscal Year 2026-2027 Approved Budget. Approval of these recommendations will have no impact on net County cost.

VISION 2036 GOAL:

Partnering with Primary Care Providers to deliver medical care services to Indigent populations in Alameda County meets the 10X goal pathways of **Health for All** and **Eliminate Poverty and Hunger** in support of our shared visions of a **Thriving & Resilient Population** and **Safe & Livable Communities**.

Sincerely,

Signed by:

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Aneeka Chaudhry, Director
Alameda County Health

**A RESOLUTION AUTHORIZING THE WAIVER OF THE COUNTY'S PROCUREMENT
PROCESS FOR COMPETITIVE BIDDING TO DELIVER MEDICAL CARE SERVICES TO
INDIGENT PATIENTS UNDER THE HEALTH PROGRAM OF ALAMEDA COUNTY**

RESOLUTION NUMBER R-2026-404

WHEREAS, since July 2011, your Board has approved contracts, developed annually with Health Program of Alameda County (HealthPAC) community-based providers: Axis Community Health, Asian Health Center, Bay Area Community Health, Davis Street Community Health Center, La Clinica de La Raza, LifeLong Medical Care, Native American Health Center, Tiburcio Vasquez Health Center, and West Oakland Health Council DBA Baywell Health (together, HealthPAC providers), to provide medical and healthcare services for participants enrolled in the HealthPAC program; and

WHEREAS, Alameda County Health (AC Health) contracts with nine HealthPAC providers and Alameda Health Consortium (AHC) to participate and implement system improvement programs that impact all their patients; and

WHEREAS, AC Health contracts with nine HealthPAC providers and AHC to ensure continued medically necessary services to individuals enrolled in HealthPAC; and

WHEREAS, From July 1, 2025 – May 31, 2026, HealthPAC covered 10,018 primary care visits, 565 optometry visits, 1,275 dental visits, and 618 mental health visits. In June 2026, 4,708 patients were enrolled in HealthPAC.

WHEREAS, AHC ensures continued primary care technical assistance services to Alameda County Health and works with the County and HealthPAC providers to research, develop, analyze, and report on appropriate measures tied to system-improvement deliverables; and

WHEREAS, AHC is a non-profit regional association of community health centers in Alameda County that advocates for access to affordable, accessible health care for all. The nine AHC Federally Qualified Health Centers provide most of the community-based primary care for HealthPAC; and

WHEREAS, since 2011, HealthPAC has contracted with the Alameda Health Consortium community health centers, which have had long-standing relationships with AC Health as part of the Alameda County Indigent Care Primary Care Services network. AC Health requests your Board approve the Resolution to waive the County's competitive procurement process for these contracts, which are essential to the mission of AC Health; and

WHEREAS, the County wishes to retain the services of nine HealthPAC providers and AHC to continue providing primary care and advocacy for individuals enrolled in HealthPAC; and

WHEREAS, the Board has determined that nine HealthPAC providers and AHC have the necessary professional qualifications and have demonstrated competence in providing primary care services through the HealthPAC program; and

WHEREAS, AC Health is asking the Board to approve the not-to-exceed total contract amount of \$30,603,088 for these nine providers and AHC; and

WHEREAS, Alameda County Administrative Code Sections 4.12.020 and 4.12.070 require the solicitation of bids for contracts that exceed \$100,000, except in unusual cases where your Board has, by resolution, determined the public interest would not be served by complying with the standard bid solicitation process; and

WHEREAS, nine HealthPAC providers and AHC have expertise and enjoy a unique position within the community to serve the targeted population, and the Board has determined that the public interest would not be served by requiring a bid solicitation process in this situation;

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The findings stated in the recitals to this Resolution are restated in full and adopted by reference.
2. The requirements in Administrative Code Sections 4.12.010 to .020 for the solicitation of bids are hereby waived for the selection of nine HealthPAC providers and Alameda Health Consortium.
3. Adopted by the Board of Supervisors of the County of Alameda, State of California, on this date, August 4, 2026 by the following called vote:

AYES: Supervisors Tam, Miley, Márquez, Fortunato Bas and President Haubert - 5

NOES: None - 0

EXCUSED: None - 0

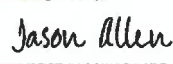


David Haubert
President of the Board of Supervisors
County of Alameda, State of California

ATTEST:
Clerk of the Board of Supervisors,
County of Alameda

APPROVED AS TO FORM:
Andrea L. Weddle, Interim County Counsel

By: Lang French, Deputy

Signed by:

By: Jason M. Allen
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Jason M. Allen
Senior Deputy County Counsel